

# ACA: A QUICK REFERENCE GUIDE TO THE PCOR FEE

The ACA initially required either health insurance companies or plan sponsors (typically the employer) to pay three fees and taxes: the Patient-Centered Outcomes Research Institute (PCOR) fee, the reinsurance fee, and the health insurance tax (HIT). The reinsurance fee expired in 2016, and the HIT was permanently repealed for 2021 and beyond. The PCOR fee was originally set to expire in 2019; however, it was extended through 2029 (i.e., for plan years ending before October 1, 2029) as a result of end-of-2019 Congressional action.

This publication provides an overview of the PCOR fee. Appendix A, **PCOR Fee: Completing Form 720**, provides a step-by-step guide for employers with self-insured medical plans, including level-funded plans, HRAs, and many point solution programs, to remit PCOR fees with their second quarterly filing of Form 720 (Quarterly Federal Excise Tax Return), due annually by each July 31. Appendix B, **Chart of PCOR Fees**, shows the PCOR fee due per covered life for recent and near future reporting years.

PCOR Fee Summary Information

Employers with selfinsured medical plans, including level-funded plans, HRAs, and many point solution programs, must pay the PCOR fee with their second quarterly Form 720 filing, due annually by each July 31.

COR Fee Summary Information					
Category	PCOR Fee Information				
What and When	Annual fee for plan years ending 9/30/2012 through 9/30/2029; reported annually by each July 31				
Purpose	Fund outcomes-based research for clinical effectiveness				
Applicable Plans	Self-insured and fully insured				
Who Pays	<ul><li>Self-insured plan: Employer</li><li>Fully insured plan: Insurer</li></ul>				
How Much	<ul> <li>Plan years ending between 10/1/2022 and 9/30/2023: \$3.00 per covered life</li> <li>Plan years ending between 10/1/2023 and 9/30/2024: \$3.22 per covered life</li> <li>Self-insured plan: Employer remits payment directly to IRS annually on Form 720 for second quarter</li> <li>Fully insured plan: Fees are a component of fully insured premium</li> </ul>				
How Paid					
Types of Plans Subject to PCOR Fee	<ul> <li>Major medical (US and possession of the US plans, including Puerto Rico)</li> <li>COBRA and state continuation medical plans</li> <li>Retiree-only medical plans</li> <li>HRAs (including ICHRAs and QSEHRAs)</li> <li>Non-excepted health FSAs</li> <li>Point solution programs that constitute medical plans</li> <li>Prescription drug plans</li> </ul>				
Notable Plan Type Exclusions	<ul> <li>Stand-alone dental plans</li> <li>Stand-alone vision plans</li> <li>Excepted health FSAs</li> <li>HSAs</li> <li>Stop-loss/indemnity</li> <li>Reinsurance</li> </ul>				
Tax Treatment	Tax deductible				
ERISA Treatment	Employer may not use plan assets to pay				

Employers with self-insured (including level-funded) plans must pay the PCOR fee directly to the IRS, as described in greater detail below. Employers with fully insured plans typically pay the fee to the carrier (insurer) indirectly in the form of premium rate increases that correspond to the increased PCOR fees that the insurer then pays to the IRS.

### PCOR FEE CALCULATION METHODS FOR EMPLOYERS WITH SELF-INSURED PLANS

The PCOR fee is a per-covered-life fee that applies to the total number of covered lives under the self-insured medical plan(s), including level-funded plans, HRAs, and many point solution programs. Covered lives include enrolled employees, retirees, and COBRA participants as well as any enrolled spouses, domestic partners, and dependents.

PCOR fees that are due by each July 31 apply to all plan years that ended in the prior calendar year. Some employers will therefore need to calculate and remit PCOR fees for two separate plan years simultaneously, such as when both a full plan year and a short plan year of an applicable self-insured health plan end in the same calendar year. See the link to IRS PCOR Fee FAQs (Q12-Q14) in the Resources section below for additional information about PCOR fee calculations for short plan years.

Employers may use any of the following four methods to calculate the number of covered lives subject to the annual PCOR fee:

- Actual Count Method: Under the actual count method, the employer calculates the sum of the lives covered for each day of the plan year and divides that sum by the number of days in the plan year (365/366 days for 12-month plan years, reduced as applicable for short plan years).
- **Snapshot Method**: Under the snapshot method, the employer adds the total number of lives covered on one date (or on an equal number of dates) in each quarter of the plan year and then divides the sum by the number of dates for which a count was made. The 30th and 31st day of a month are treated as the last day of the month for purposes of determining the corresponding date for any month that has fewer than 31 days. For example, if either March 30 or March 31 is used as a counting date in the first quarter of a calendar year plan, June 30 is the corresponding date for the second quarter of the same plan.
- **Snapshot Factor Method**: The snapshot factor method works the same as the snapshot method, except that the employer counts each of the participants with self-only coverage on the designated dates as one life and counts each of the participants with family coverage (i.e., any coverage other than self-only coverage) on the designated dates as 2.35 lives. As with the snapshot method, the sum of the self-only and family lives is then divided by the number of dates for which a count was made.
- Form 5500 Method: Under the Form 5500 method, the employer uses the number of participants reported on Form 5500 for the applicable plan year, provided the Form 5500 is filed by no later than the July 31 due date for remittance of the corresponding PCOR fee. If the employer exclusively offers self-only coverage, then the employer adds the participant count on the first and last days of the plan year (respectively lines 5 and 6d in Part II on Form 5500) and divides the sum by two. If the employer offers family coverage (i.e., any coverage other than self-only coverage), then the employer adds the participant count on the first and last days of the plan year (but does not divide that sum by two).

#### SPECIAL RULES: HEALTH FSAs, HRAs, AND MULTIPLE SELF-INSURED ARRANGEMENTS

Most health FSAs are considered ACA "excepted benefits" and are therefore exempt from the PCOR fee requirement. For purposes of maintaining ACA excepted benefit status, employer contributions to a health FSA cannot exceed the greater of \$500 or a dollar-for-dollar match of employee contributions. Also, the employer must offer major medical coverage to those who are eligible for the health FSA. Since most employers structure their health FSA to be excepted (to avoid additional ACA compliance obligations), most employers are not required to pay the PCOR fee on a health FSA.

HRAs are generally considered self-insured plans that are subject to the PCOR fee. If there is a fully insured plan associated with the HRA, the carrier pays the fee for the fully insured plan and the employer pays the fee for the HRA. For HRAs (and any non-excepted health FSAs), the employer simply counts one covered life per HRA or health FSA participant/employee; unlike the rule that applies for self-insured (including level-funded) medical plans (see above), the count for HRAs (and non-excepted health FSAs) should not include dependents. If a plan sponsor has an HRA and another self-insured health plan with the same plan year, persons covered by both plans are counted only once. For further information about HRAs, see the PPI publication **HRAs**, **ICHRAs**, **and Other Employer Reimbursement Arrangements**.

Note that "point solution" programs that provide significant benefits in the nature of medical care or treatment are likely considered self-insured plans that are subject to the PCOR fee. This is especially relevant for point solution programs that are

structured as a reimbursement. The PCOR fee count for point solution programs follows the same rule as for HRAs: the employer simply counts one covered life per program, exclusive of spouses, domestic partners, or dependents. For further information about point solution programs, see the PPI publication **Point Solution Programs: A Guide for Employers**.

# **REPORTING AND PAYING THE PCOR FEE**

Employers with self-insured plans must report and pay the annual PCOR fee with their second quarterly filing of Form 720 (Quarterly Federal Excise Tax Return). The filing is due no later than July 31 of the calendar year immediately following the last day of the plan year to which the fee applies. If the Form 720 due date falls on a weekend or federal holiday, the due date is extended to the next business day. Employers that are not otherwise required to file Form 720 quarterly are required to file a Form 720 only once a year according to the second quarter filing deadline. Employers should retain records of Form 720 filings according to the company's record retention policy or, at a minimum, according to the recordkeeping information in the IRS Instructions for Form 720 (see link in the Resources section below).

Importantly, the PCOR fee is considered a tax that is assessed on the employer (plan sponsor) and, as such, generally may not be paid by the plan or with plan assets. Employers that improperly paid or failed to pay PCOR fees in prior years should seek guidance from their legal counsel or tax advisor regarding the appropriate corrective measures and will likely need to file missing or corrected returns. Plan sponsors may not adjust subsequent Forms 720 to correct errors in previous submissions. Employers can contact the Taxpayer Advocate Service (TAS), an independent organization within the IRS that helps taxpayers and protects taxpayer rights. Information about the TAS can be found in the IRS Instructions for Form 720.

In general, employers are encouraged to use the second quarter Form 720 (i.e., one with an April, May, or June revision date) for their annual PCOR fee filing. The IRS does not appear to have offered direct guidance regarding the use of a first quarter Form 720 (i.e., one with a January, February, or March revision date) in connection with the second quarter Form 720 filing obligation for PCOR fees. Typically, the first quarter Form 720 does not yet reflect updated PCOR fee plan year end dates or applicable dollar amounts, so employers that intentionally or inadvertently use a first quarter form must ensure that their PCOR fee calculation is made according to accurate rates. While it is unlikely that there are penalties for using an earlier Form 720 (provided the PCOR fees are calculated on updated rates), the payment voucher (Form 720-V) must unquestionably indicate the tax period as "2nd Quarter" to avoid triggering a delinquent filing notice from the IRS.

There is no set penalty specifically for failing to report or pay PCOR fees; however, since the PCOR fee constitutes an excise tax, the general penalties for failing to file a tax return or pay taxes would apply.

See Appendix A, **PCOR Fee: Completing Form 720**, for step-by-step instructions for completing Form 720. See Appendix B, **Chart of PCOR Fees**, for a chart of the PCOR fee due per covered life for recent and near future reporting years.

## **SUMMARY**

Employers that sponsor group health plans should ensure that they are familiar with PCOR fee cost calculations and reporting requirements. In particular, employers with self-insured medical plans, including level-funded plans, HRAs, and many point solution programs, should be closely attentive to the compliance obligation to report and pay the annual PCOR fee with their Form 720 filing for the second quarter of the calendar year.

RESOURCES IRS Form 720

IRS Form 720 Instructions IRS PCOR Fee FAQs

#### **APPENDIX A**

#### PCOR Fee: Completing Form 720

The following step-by-step instructions provide general information regarding the PCOR Fee component of Form 720. Please consult your tax or legal advisor for other information regarding Form 720.

NOTE: The screen shots of Form 720 in this Appendix A are provided for illustrative purposes only. The IRS generally revises Form 720 approximately six to eight weeks prior to the 7/31 submission due date to reflect accurate dates and rates in Part II, items 133 (a), (b), (c), and (d). Employers that are required to remit PCOR fees directly to the IRS should ensure that they routinely use the most current Form 720 for this purpose.

See the Resources section for links to IRS Form 720 and IRS Form 720 Instructions.

**Step 1.** On page 1, enter your company name, address, and EIN; indicate the quarter ending date June YYYY. Note that the PCOR fee is always filed in the quarter ending in June of the filing year.

Form <b>720</b>	Quarterly Feder		
(Rev. June 2023) Department of the Treasury Internal Revenue Service	See the Instr Go to www.irs.gov/Form720 for	OMB No. 1545-0023	
Check here if:	Name	Quarter ending	FOR IRS USE ONLY
] Final return ] Address change		June YYYY	т
	Number, street, and room or suite no. (If you have a P.O. box, see the instructions.)	Employer identification number	FF FD
			FD
	City or town, state or province, country, and ZIP or for	reign postal code	1
			Т

**Step 2.** On page 2, complete Part II, line 133 (c) or (d) depending on your plan year end date. See Appendix B, **Chart of PCOR Fees**, for applicable fees per plan year end date.

In column (a), enter the average number of covered lives. Multiply the number in column (a) by the applicable rate indicated in column (b) and enter the product in column (c). Indicate the column (c) amount in the Tax column.

Part	I						
IRS No.	Patient-Centered Outcomes Research Fee (see instructions)	(a) Avg. number of lives covered (see inst.)	(b) Rate for avg. covered life	(c) Fee (see instructions)		Тах	IRS No.
	Specified health insurance policies						
	(a) With a policy year ending before October 1, 2022		\$2.79		١		
	(b) With a policy year ending on or after October 1, 2022,						
	and before October 1, 2023		\$3.00				
133	Applicable self-insured health plans				7		133
	(c) With a plan year ending before October 1, 2022		\$2.79				
	(d) With a plan year ending on or after October 1, 2022,						1
	and before October 1, 2023		\$3.00		)		

Step 3. On the bottom of page 2 ("Total"), enter the sum of all amounts listed in the Tax column in Part II. Hint: If you are filing Form 720 exclusively to satisfy the PCOR Fee reporting requirement, the Total figure will be the same as the figure in the Tax column in Part II.

	2	Total. Add all amounts in Part II	▶ \$	
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**Step 4.** On page 3, complete Part III, lines 3 and 10. Sign and date the form and provide other information as indicated in the "Sign Here" section at the bottom of page 3.

Form 72 Part		6-2023)													Page <b>3</b>
3		tax Add Part I li	line 1, and Part II, line	2								3			
4								4							
5		aims (see instructions; complete Schedule C)									ł				
<ul> <li>Check here if you used the safe harbor rule to make your deposits.</li> <li>Overpayment from previous guarters 6</li> </ul>															
7			n Form 720-X include				_								
	on lir	ne 6, if any		. 7											
8								8							
9	Add	lines 4 and 8 .										9			
										10					
11	Over	payment. If line 9	9 is greater than line 3	, enter t	he differe	nce. Che	eck if	you	want t	he					
	over	payment: 📃 Ap	pplied to your next re	turn, or	r 🗌	Refunde	ed to	you.				11			
Third P	arty	Do you want to allow another person to discuss this return with the IRS (see instructions)?							Complete the following.						
Design	ee	Designee name				Phone r	no.			Personal	identificatio	n numb	ər (PIN)		
			ry, I declare that I have examinete. Declaration of preparer (ot										ny knowle	edge and be	elief, it is
Sign	u	ue, correct, and comple	ste. Declaration of preparer (ot	ner than ta	ixpayer) is ba	sed on all in	liormat	ion or v	vnich pre	eparer nas	any knowi	eage.			
Here															
	S	ignature				Dat	e			Title					
	T	ype or print name belo									none numb	er			
Paid		Print/Type preparer'	's name	Preparer's	s signature				Date	•			] if PT	N	
Prep	arer										sel	f-emplo	oyed		
Use (		Firm's name									Firm's EIN	1			
	<b>y</b>	Firm's address									Phone no				
													Form	720 (Rev.	6-2023)

Step 5. Complete Form 720-V (Payment Voucher) if payment is remitted via check or money order. For item 3 (Tax Period), mark "2nd Quarter." Issue a check or money order payable to "United States Treasury." Indicate your EIN, "Form 720," and the tax period (2nd Quarter) on the check or money order.

			Form <b>72</b>	<b>0-V</b> (2023)						
Depa	720 artment of t	he Treasury		D	on'	Payment Voucher t staple or attach this voucher to your payment.		OMB No. 1545-002		
		ur employer ide EIN). See instr			2 M	Enter the amount of your payment. ake your check or money order payable to "United States Treasury."	Dollars	3	Cents	
3	Tax Peric	d			4	Enter your business name (individual name if sole proprietor).				
	$\bigcirc$	1st Quarter	$\bigcirc$	3rd Quarter		Enter your address.				
	$\bigcirc$	2nd Quarter	$\bigcirc$	4th Quarter		City or town, state or province, country, and ZIP or foreign postal	code			

Step 6. Mail the completed Form 720, payment voucher (Form 720-V), and your check or money order to: Department of the Treasury Internal Revenue Service Ogden, UT 84201-0009



# **APPENDIX B**

#### **Chart of PCOR Fees**

lf your plan year began	And your plan year ended	Then your PCOR fee filing due date is	And the PCOR fee due (per covered life) is
2/1/2021	1/31/2022	7/31/2023	\$2.79
3/1/2021	2/28/2022	7/31/2023	\$2.79
4/1/2021	3/31/2022	7/31/2023	\$2.79
5/1/2021	4/30/2022	7/31/2023	\$2.79
6/1/2021	5/31/2022	7/31/2023	\$2.79
7/1/2021	6/30/2022	7/31/2023	\$2.79
8/1/2021	7/31/2022	7/31/2023	\$2.79
9/1/2021	8/31/2022	7/31/2023	\$2.79
10/1/2021	9/30/2022	7/31/2023	\$2.79
11/1/2021	10/31/2022	7/31/2023	\$3.00
12/1/2021	11/30/2022	7/31/2023	\$3.00
1/1/2022	12/31/2022	7/31/2023	\$3.00
2/1/2022	1/31/2023	7/31/2024	\$3.00
3/1/2022	2/28/2023	7/31/2024	\$3.00
4/1/2022	3/31/2023	7/31/2024	\$3.00
5/1/2022	4/30/2023	7/31/2024	\$3.00
6/1/2022	5/31/2023	7/31/2024	\$3.00
7/1/2022	6/30/2023	7/31/2024	\$3.00
8/1/2022	7/31/2023	7/31/2024	\$3.00
9/1/2022	8/31/2023	7/31/2024	\$3.00
10/1/2022	9/30/2023	7/31/2024	\$3.00
11/1/2022	10/31/2023	7/31/2024	\$3.22
12/1/2022	11/30/2023	7/31/2024	\$3.22
1/1/2023	12/31/2023	7/31/2024	\$3.22
2/1/2023	1/31/2024	7/31/2025	\$3.22
3/1/2023	2/29/2024	7/31/2025	\$3.22
4/1/2023	3/31/2024	7/31/2025	\$3.22
5/1/2023	4/30/2024	7/31/2025	\$3.22
6/1/2023	5/31/2024	7/31/2025	\$3.22
7/1/2023	6/30/2024	7/31/2025	\$3.22
8/1/2023	7/31/2024	7/31/2025	\$3.22
9/1/2023	8/31/2024	7/31/2025	\$3.22
10/1/2023	9/30/2024	7/31/2025	\$3.22
11/1/2023	10/31/2024	7/31/2025	TBD
12/1/2023	11/30/2024	7/31/2025	TBD
1/1/2024	12/31/2024	7/31/2025	TBD